

CBIB II

Cross Border Institution Building

The European Union's IPA Multi-beneficiary Programme

IPA Cross-Border Programmes in the Western Balkans: State-of-Play

Natasa Gospodjinacki, CBIB Team Leader

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EU-funded Regional Project

CBIB – Cross Border Institution Building



IPA CBC



Instrument for Pre-accession Assistance 2007-2013

- ✓ As of 1 January 2007, IPA is the **new financial instrument** with a new set of rules and procedures, streamlining all previous financial assistance for Western Balkans and Turkey under a **single legal basis**;
- ✓ **Five components**: all five are available to Candidate Countries, while Components I and II are available for Potential Candidates;
- ✓ The total pre-accession funding for the Western Balkans and Turkey for the period 2007-2013 is **€ 11.5 billion**.

Previous Assistance

PHARE

ISPA

Turkey instrument

CARDS

SAPARD

IPA

IPA Components

I Transitional Assistance and Institution Building

II Cross-Border Cooperation

III Regional Development

IV Human Resources Development

V Rural Development



IPA Component II: Cross-Border Cooperation

✓ **Two strands of cross-border cooperation:**

a) between candidates/potential candidates and the EU Member States

and

b) at borders between Western Balkan candidate/potential candidate countries

Learning by doing approach

IPA CBC programmes closely **mirror the rules of the Structural Funds**, thus their implementation provides a learning opportunity for the beneficiary countries, preparing them for the EU Cohesion Policy

Joint Ownership

IPA CBC operates on both sides of the border based on a single set of rules and requires:

- ✓ **joint programming,**
- ✓ **joint management**
- ✓ **joint financing.**



IPA Component II: Objectives, Priorities, Potential Applicants

OBJECTIVES

- ✓ Strengthening democracy;
- ✓ Addressing common challenges;
- ✓ Development of CBC economic, social and environmental activities;
- ✓ Promoting local people-to-people actions;
- ✓ Promoting legal and administrative cooperation;
- ✓ Ensuring efficient and secure borders.

PRIORITIES

- ✓ Tourism development;
- ✓ Entrepreneurship promotion;
- ✓ Rural development;
- ✓ Environmental protection, promotion and management;
- ✓ Social and cultural cohesion of local communities.

POTENTIAL APPLICANTS

- ✓ Local/Regional Authorities;
- ✓ Public Utilities;
- ✓ Emergency Services;
- ✓ Public bodies (funds, institutions, agencies) established by the state or a regional/local self-government in the field of;
- ✓ Non-governmental, non-profit organisations;
- ✓ Business support organisation;
- ✓ Public and private entities supporting the work force (job creation centres, job exchange services);
- ✓ Authorities responsible for nature protection or nature parks management;
- ✓ SMEs;
- ✓ ...



programmes



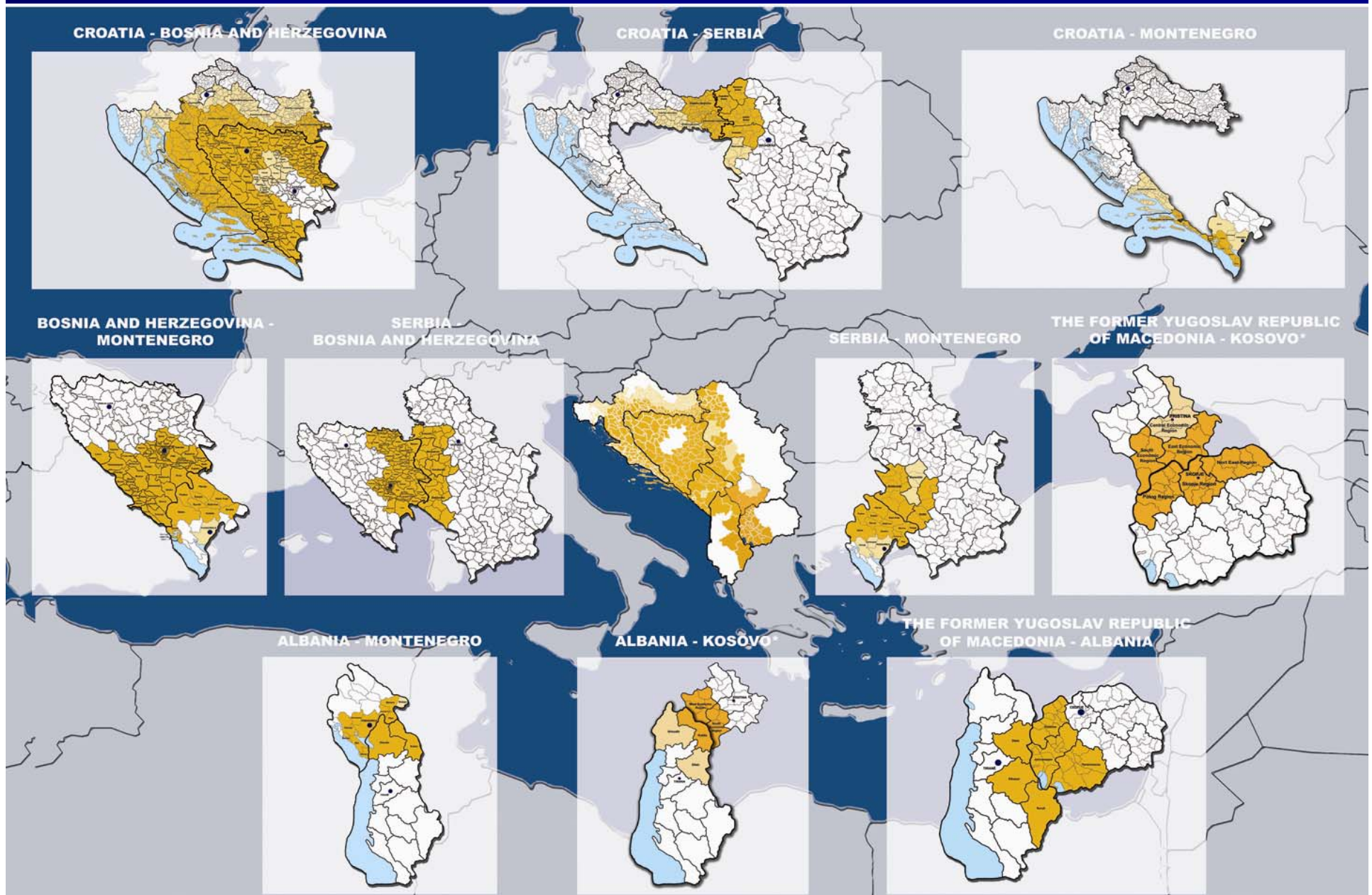
IPA Component IIb: CBC at 'intra' Western Balkan borders

Cross-border cooperation between WB countries is taking place for the first time in the framework of IPA!

In 2007: limited funds allocated and tight deadlines set for the programming exercise!

Programme/project preparation and implementation capacities need to be built and awareness raised!

10 ongoing IPA CBC programmes at intra WB borders





Comparison with IPA CBC programmes with Member States

'Internal' WB borders



- ✓ IPA allocation 2007-2013 for 10 CBC programmes at 'intra' WB borders: €96M

- ✓ No previous experience, yet:
 - Programming completed in four months and programmes adopted in December 2007;
 - From CfP closure to contracting – 1 year;

'External' WB Borders

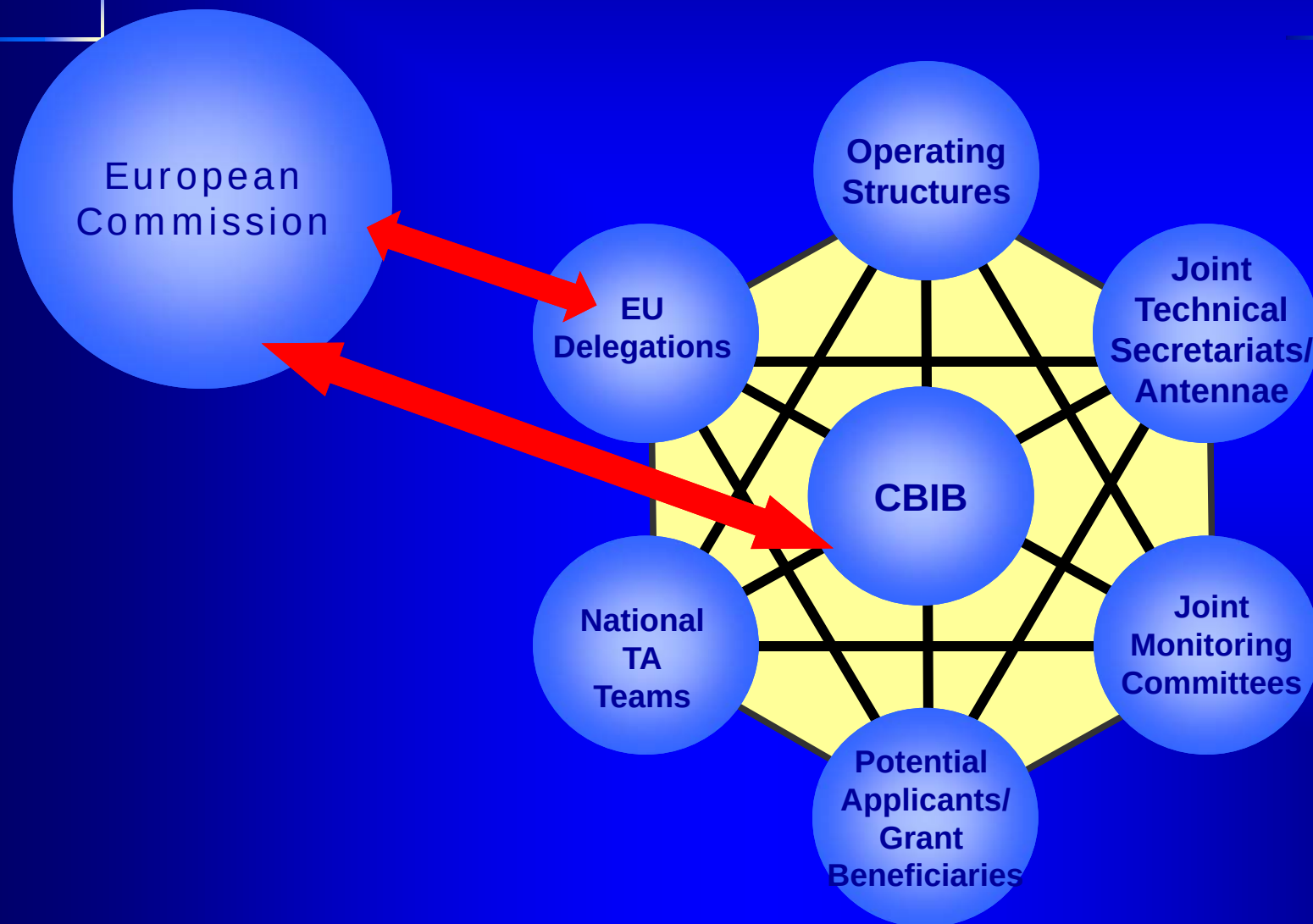


- ✓ 9 programmes between WB countries and MS – 2007-2011 IPA allocation: €350 million!

- ✓ These programmes ongoing before IPA, yet:
 - 8 out of 9 CBC programmes at 'external' WB borders were adopted only in 2008;
 - From CfP closure to contracting – 1 year;



Western Balkans IPA CBC actors





European Commission: role in IPA CBC

Strategy

Outlining the policy direction and framework within which it will be implemented:

- ✓ ***Setting out strategy priorities;***
- ✓ ***Allocating funds;***
- ✓ ***Planning the timeframe;***
- ✓ ***Defining rules for the process***

Guidance

Steering the process forward through providing advice and clear direction to both:

- ✓ ***EU Delegations***
and
- ✓ ***national /joint structures in beneficiary countries***

Monitoring

Closely monitoring all the steps, streamlining procedures and evaluating the outcomes in order to plan for the future

Coordination

Ensuring coordination at all levels:

- ✓ ***with and among EU Delegations***
- ✓ ***with national and joint structures***
- ✓ ***with national and regional technical assistance provided***
- ✓ ***among all actors and stakeholders***



Cross Border Institution Building:

Regional technical assistance project managed directly by the EC, acting as a '**transmission belt**' between the EC and IPA CBC stakeholders in the Region

Capacity Building

Strengthening programme/project preparation, implementation, management capacities of:

- ✓ ***national and joint structures***
- and
- ✓ ***potential applicants/grant beneficiaries***

Awareness Raising

Raising awareness on:

- ✓ ***IPA,***
- ✓ ***cross-border cooperation,***
- ✓ ***funding opportunities,***
- with a view of reaching potential applicants in eligible areas as well as general public

Regional Coordination

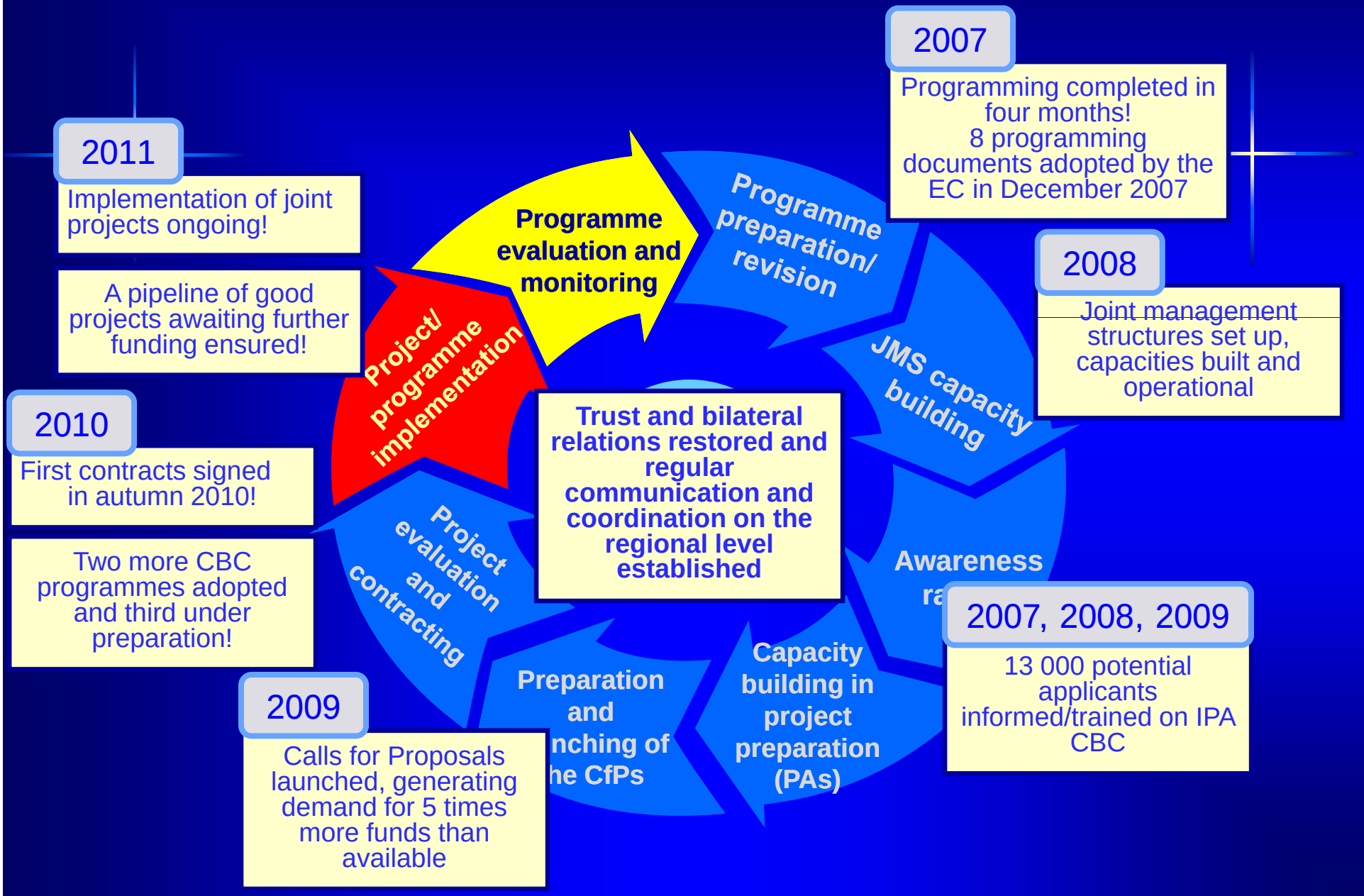
Providing mechanisms for regional coordination:

- ✓ ***Continuous dialogue,***
- ✓ ***Top-down and bottom-up communication,***
- ✓ ***Harmonised procedures***

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achievements

Joint efforts 2007 - 2011





Lessons Learned

PROGRAMMING

- 
- ✓ Programme strategies should better correspond to the socio-economic analysis of programme areas;
 - ✓ Wider public consultations should be carried out reflecting regional/local stakeholder input;
 - ✓ Cross-cutting issues should be fully addresses in all the programming documents.

STRUCTURES

- 
- ✓ Ensure greater involvement of JMC members and their participation in the process;
 - ✓ Further strengthen capacities of all programme structures;
 - ✓ Enable JTSs to perform as many tasks as possible in order to be ready to meet the challenges of DIS;

POTENTIAL APPLICANTS

- 
- ✓ Application packages need to be simplified and clarified;
 - ✓ Targeted training on budget and logframe preparation need to be organised;
 - ✓ More partner search opportunities to be provided;



Regional Impact

CBC visibility raised

- **13 000 people** informed/trained on IPA CBC during awareness seminars and training sessions organised by CBIB and JTS/A;
- Target audience of **18 000 people** in the WB Region reached through dissemination of CBIB and programme publications;
- More than **500 000 page views** and **100 000 visitors** on CBIB and programme websites.

Capacities built

- First Calls for Proposals: 8 programmes, 2007/2008 allocations, total amount of €17,987,000;
- 492 grant applications submitted requesting €97,167,848;
- 97 projects contracted;
- 67 on the reserve list, asking for €12,075,436.

Sectors covered

- Largest number of projects from:
 - ✓ **Environment/ecology:** 21 projects (24%)
 - ✓ **Tourism:** 18 projects (22%)
 - ✓ **Economy/SME:** 14 projects (16%)
 - ✓ **Social cohesion:** 12 projects (14%)
- **Health and agriculture** least covered (1%);
- Leading type of grantees are **NGOs (45%)** and **local/regional authorities (25%)**.



Reconciliation

Local communities in border areas sharing common problems will benefit from IPA CBC funds!

LOCAL BENEFITS

**IPA CBC IN
WESTERN
BALKANS**

TRUST

Trust created on bilateral level with decision to prepare and implement programmes/projects

PARTNERSHIP

984 cross-border partnerships created;

1804 institutions/organisations entered into partner relations and submitted jointly prepared cross-border project proposals

future



Next Calls for Proposals: upcoming funding opportunities

- 7 CfPs expected in 2011:
 - ✓ 2nd CfP CRO-BiH, CRO-MNE, CRO-SRB, SRB-BiH, SRB-MNE
 - ✓ 3rd CfP MK-AL
 - ✓ 1st CfP AL-KS
- Total available funds for Calls in 2011:
EUR 27.8 million
- 10 million more than what was available for the 1st CfP for 8 programmes



Recommendations

Coordination among all stakeholders and harmonisation of procedures on the regional level must be further enhanced

Joint ownership of the programmes must be reinforced

Capacities of both programme structures and PAs/GBs must be further strengthened

Sectors insufficiently covered so far should be targeted

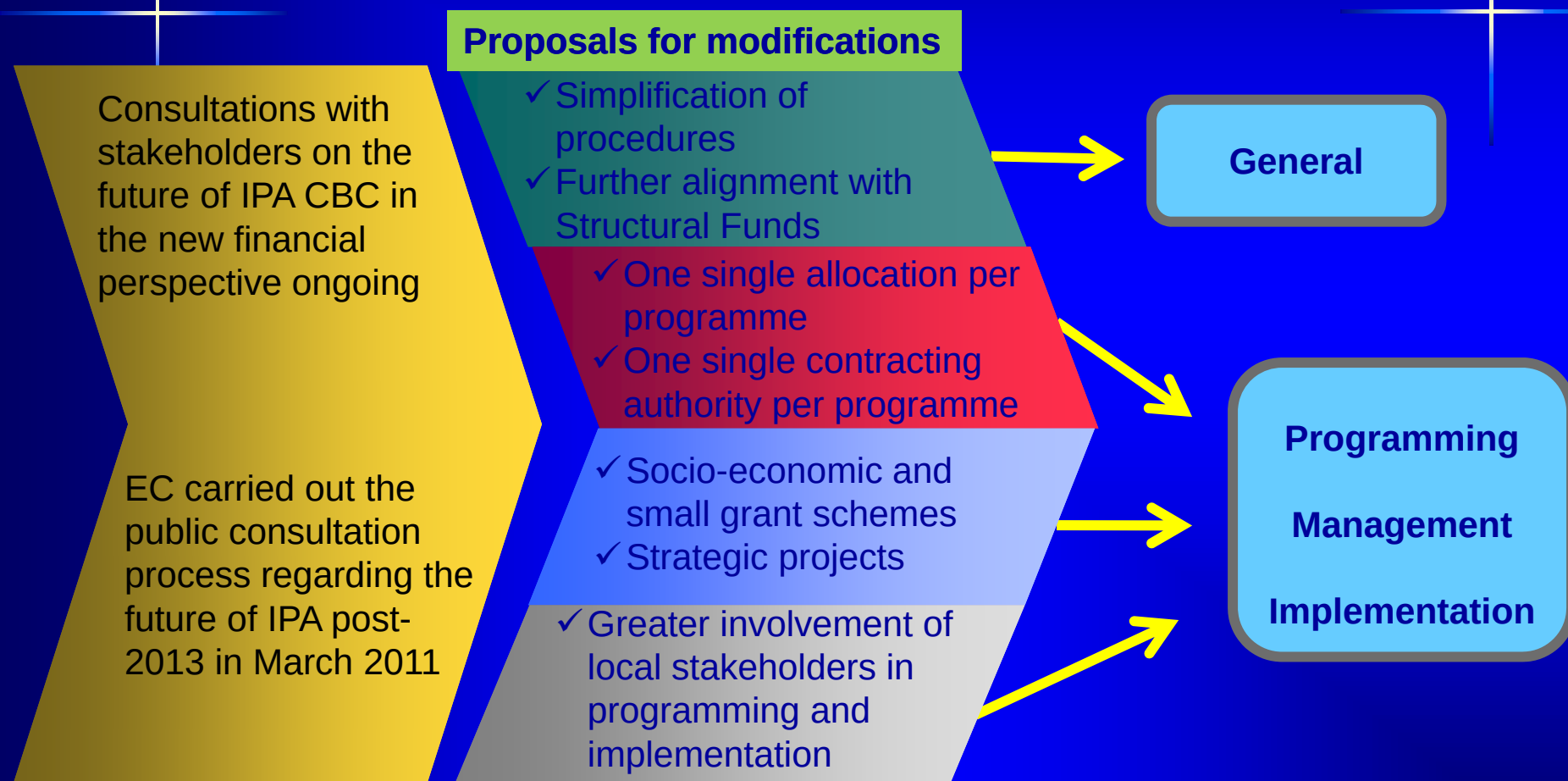
A platform for the exchange of experience and ideas among PAs/GBs should be developed

Visibility of CBC should be increased on all levels

AVAILABLE FUNDS SHOULD BE INCREASED!



Post-2013: Way forward





ABD and CBC

- ✓ Priorities identified through the ABD approach for the Drina Tara target area match those set out as priorities under IPA CBC programmes SRB-BiH and SRB-MNE;
- ✓ During the upcoming programming exercise Drina –Tara stakeholder group could provide valuable input for the new financial perspective;
- ✓ Partnerships already established through the stakeholder group could serve as a starting point for preparing joint projects to be funded under upcoming Calls.

CBIB II

Cross Border Institution Building

CBIB Sarajevo Office:

*Hamdije Cemerlica 2
71000 Sarajevo
Bosnia and Herzegovina*

Tel: + 387 33 703 552
Fax: +387 33 703 555

CBIB Skopje Office:

*Aco Karamanov 13
1000 Skopje
The former Yugoslav
Republic of Macedonia*

Tel/Fax: + 389 2 31 77 125

CBIB Belgrade Office:

*Dobracina 44
11000 Beograd
Serbia*

Tel: + 381 11 32 82 954
Tel: + 381 11 32 82 919
Tel: + 381 11 32 82 971
Fax: + 381 11 32 82 843

CBIB Podgorica Office:

*Omladinskih brigada 4
81 000 Podgorica
Montenegro*

Tel: +382 67 432 542
Tel: +382 69 874 389

CBIB Tirana Office:

*Ismail Qemali 12, 2nd floor
Office 5
Tirana
Albania*

Tel/Fax: + 355 4 22 39 909



Thank you!



Financial Allocations 2007-2013

Programme	Country 1	Country 2	TOTAL*
AL-MNE	5 853 000	4 700 000	10 553 000
BiH-MNE	3 700 000	4 200 000	7 900 000
CRO-BiH	7 000 000	7 000 000	14 000 000
CRO-MNE	3 000 000	3 500 000	6 500 000
CRO-SRB	6 000 000	7 000 000	13 000 000
MK-AL	7 900 000	6 100 000	14 000 000
SRB-BiH	7 300 000	5 500 000	12 800 000
SRB-MNE	3 900 000	4 200 000	8 100 000
AL-KS**	2 400 000	2 400 000	4 800 000
MK-KS**	2 400 000	2 400 000	4 800 000

**In million EUR*

***AL-KS and MK-KS are 2010-13 allocations*

96 453 000